

Budget Results 2001–02

Presented by the Honourable Kevin Foley MP

Deputy Premier and Treasurer of South Australia
for the information of Honourable Members

December 2002



2001-2002 BUDGET RESULTS

PRESENTED BY THE
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FOR THE INFORMATION OF HONOURABLE MEMBERS
DECEMBER 2002

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Table of Contents

Chapter 1	Introduction	1
Chapter 2	Budget Results 2001-02	2
Chapter 3	Economic Performance	14
Chapter 4	Government Businesses	16
Appendix A	Uniform Presentation Framework	19
Appendix B	Loan Council Allocation Report	33
Appendix C	Consolidated Account	35
Appendix D	Intergovernmental Agreement on the Reform of Commonwealth –State	
	Financial Relations	43

1. INTRODUCTION

The Budget Results document reports the 2001-02 financial results of the Government of South Australia's key fiscal targets and provides an analysis of these results against the budget.

Chapter 2 provides an overview of the 2001-02 Actual Results with the focus on both the general government and non commercial sector financial outcomes and net debt. The chapter includes:

- a comparison of the 2001-02 Budget with the 2001-02 Actual Result for revenues and expenses of the general government sector (additional commentary is provided where the non commercial sector result differs materially from the general government sector)
- reconciliation of the general government accrual and the non commercial sector cash results
- public sector net debt and superannuation liability levels as at 30 June 2002
- contingent liabilities as at 30 June 2002.

Chapter 3 provides an assessment of the performance of the South Australian economy in 2001-02.

Chapter 4 summarises the performance of government businesses including dividend and tax equivalent payments.

The appendices to this document provide the following information:

- Appendix A contains the Uniform Presentation Framework reporting for general government, public non financial corporations, the non financial public sector and public financial corporations. It also provides further information on general government taxation revenue and general government expenses by function.
- Appendix B details the Loan Council Allocation for 2001-02.
- Appendix C summarises the receipts and payments of the Consolidated Account.
- Appendix D makes certain disclosures pursuant to the Intergovernmental Agreement on the Reform of Commonwealth-State Financial Relations.

Naming conventions

The following naming conventions have been adopted throughout this document:

- '2001-02 Budget' refers to the 2001-02 Budget published in May 2001.
- '2001-02 Estimated Result' refers to the estimated result for 2001-02 published at the time of the 2002-03 Budget in July 2002.
- '2001-02 Actual Result' refers to the actual result for the 2001-02 financial year as published in this document.

2. BUDGET RESULTS 2001-2002

HIGHLIGHTS

- In accrual terms the 2001-02 Actual Result was \$85 million better than estimated at the time of the 2001-02 Budget.
- Planned variations accounted for a \$545 million deterioration which was more than offset by \$630 million unplanned improvements.
- In eash terms the 2001-02 Actual Result was \$20 million better than estimated at the time of the 2001-02 Budget.
- Planned variations resulted in a \$537 million deterioration which was offset by a \$557 million unplanned improvement.

2.1 OVERVIEW

The outcomes for the 2001-02 financial year are:

- net borrowing for the general government sector of \$124 million
- an underlying cash result for the non commercial sector of \$22 million surplus.

The general government sector 2001-02 Actual Result shows an improvement of \$85 million over the 2001-02 Budget. The non commercial sector 2001-02 Actual Result shows an improvement of \$20 million over the 2001-02 Budget.

It is important to disaggregate the variation between the 2001-02 Budget, 2001-02 Estimated Result and 2001-02 Actual Result into planned and unplanned elements. Planned elements relate to actual Government decisions taken and their expected consequences. Unplanned elements relate to such things as:

- revenue collections being at variance with estimates
- agency expenditure not being in accordance with budget allocations.

It is useful to discriminate between the two sources of variance in analysing the reasons for the changes in the 2001-02 budget outcomes between the 3 points in time mentioned above.

Table 2.1 provides a reconciliation of the changes in general government net borrowing in terms of planned and unplanned revenue and expenditure.

The 2001-02 Estimated Result for general government net lending showed a deterioration of \$187 million from the 2001-02 Budget. This reflected a net \$678 million deterioration due to planned items partly offset by a net \$491 million improvement from unplanned items.

It is important to note that some of the planned variations were in response to unplanned variations. For example, net agency under-expenditure of \$262 million (with a resultant increase in expenditure in 2002-03) was an important factor in the Government moving \$270 million of the South Australian Asset Management Corporation (SAAMC) and the South Australian Government Financing Authority (SAFA) dividends from 2001-02 to later years.

Table 2.1 Reconciliation statement — general government net borrowing

	2001-02
	\$m
Budget general government net lending/(borrowing)	(209)
Planned changes	
Carryover of expenditure from 2000-01	(18)
Asset sales expenses	(72)
Supplementation of contingency provision	(20)
Cost pressures	
Human Services	(14)
Education, Training and Employment	(43)
Premier and Cabinet — Tourism	(6)
Costs of targeted voluntary separation packages (TVSPs)	(66)
Other	2
Savings measures	22
Operating initiatives	(13)
Deferral of dividends	(270)
Timing adjustments	(180)
	(678)
Unplanned changes	
Taxation revenue	189
Commonwealth grants — Guaranteed Minimum Amount (GMA)	78
Royalties	(13)
Nominal superannuation interest expense	(5)
Interest expenses	(6)
Agency net variance (a)	262
Other expenditure revisions	(14)
	491
Estimated result general government net lending/(borrowing)	(396)
Planned changes	
Proceeds of Ports Corp sale	133
Unplanned changes	
Agency net variance (a)	105
Taxation revenue	20
Asset sales expenses	10
Cost of TVSPs	4
	139
Actual result general government net lending/(borrowing)	(124)

(a) Includes net variances in agency operating expenditure, agency capital expenditure and agency own-source revenue.

The 2001-02 Actual Result shows an improvement of \$272 million over the 2001-02 Estimated Result. Planned changes accounted for a net improvement of \$133 million while unplanned changes contributed an improvement of \$139 million.

Under-expenditures included in agency net variance of \$105 million in the table above may in some cases be reflected in cost pressures in 2002-03. However, given the past experience where agencies have persistently underspent against budget only minimal adjustments have been made to 2002-03 estimates at this stage. The Government will deal with any cost pressures as they arise and make any necessary budget adjustments at that time.

Section 2.2 discusses the major revenue and expenditure impacts for the general government sector in more detail.

Section 2.3 discusses the major variations in the non commercial sector where these differ materially from the general government sector analysis in Section 2.2.

2.2 THE GENERAL GOVERNMENT SECTOR

The 2001-02 Actual Result for the general government sector is presented in the table below. The accrual statements produced under the Uniform Presentation Framework are provided in Appendix A.

Table 2.2 General Government Sector Operating Statement — 2001-02 (a)

	2001-02 Budget		2001-02 Actual
	_	Result	
	\$m	\$m	\$m
Operating revenue			
Taxation revenue	1 984	2 173	2 193
Sales of goods and services	759	813	902
Other State source revenue (b)	254	295	358
Commonwealth grants (current)	4 241	4 419	4 424
Commonwealth grants (capital)	179	174	186
Other grants	1	37	61
Total operating revenue	7 418	7 911	8 124
less			. 0121
Operating expenses			
Gross operating expenses excluding depreciation	5 765	6 123	6 099
Current transfers	1 447	1 539	1 663
Capital transfers	. 88	41	44
Total operating expenses	7 300	7 704	7 806
equals		7 101	7 000
Current operating surplus before interest, depreciation and distributions	118	207	318
less Net interest expense	143	145	141
less Nominal superannuation interest expense	239	244	244
plus Distributions received from PNFCs and PFCs	575	279	283
less Depreciation	350	386	390
equals	250	500	370
GFS net operating balance	(38)	(288)	(174)
less		(200)	(1/7)
Net acquisition of non financial assets			
Gross fixed capital formation	519	492	337
less Depreciation	350	386	390
plus Change in inventories	1	360 1	390
equals Total net acquisition of non financial assets	171	108	(50)
equals	1,1	100	(30)
GFS net lending/(borrowing)	(209)	(396)	(124)

 ⁽a) The Government Finance Statistics (GFS) net operating balance and GFS net lending/ (borrowing) are identical with those aggregates produced pursuant to the Accrual Uniform Presentation Framework Agreement at Appendix A. Items in the table have been reordered to present the current operating surplus which is comparable to the concept of earnings before interest, depreciation and distributions.
 (b) Excluding distributions received from public non financial corporations (PNFCs) and public financial corporations (PFCs) and other grants.

The 2001-02 Estimated Result included increased revenue compared to the 2001-02 Budget, reflecting increased receipts for taxation, sales of goods and services, other State own-source revenue, Commonwealth and other grants. The 2001-02 Actual Result indicates revenue received exceeded the 2001-02 Estimated Result mainly due to increased sales of goods and services revenue across all agencies and increased other State own-source revenue.

The 2001-02 Estimated Result anticipated significant increases in gross operating expenses excluding depreciation. This reflected previously unrecognised cost pressures reported in the 14 March 2002 Budget Update, particularly in the areas of health and education. The 2001-02 Actual Result for Gross Operating Expenses is only marginally below the Estimated Result.

The general government sector result benefited from finalising the accounting treatment of the sale of Ports Corporation by bringing to account \$133 million of sale proceeds. This receipt is reflected in the gross fixed capital formation section of the general government operating statement. This was not allowed for at the time of the 2001-02 Budget nor the 2002-03 Budget: the proceeds were reflected in the public non financial corporations sector in the 2001-02 Estimated Result.

After adjusting the 2001-02 Actual Result for the once-off receipt of the asset sale proceeds to make it comparable with the 2001-02 Estimated Result, the general government net borrowing result is \$139 million better than estimated.

A significant contributor to this \$139 million improvement was unplanned and unforecast delays in expenditure which were originally budgeted for in 2001-02. These unplanned delays do not represent a structural improvement to the budget and were not planned at the time of 2001-02 Mid Year Review or the 2002-03 Budget.

The major items contributing to general government net borrowing are discussed below.

Operating Revenue

Operating revenue for 2001-02 improved by \$213 million over the 2001-02 Estimated Result. Of this increase, \$89 million relates to sales of goods and services and \$63 million to other State own-source revenue.

Compared to the 2001-02 Budget, operating revenues for the general government sector were \$706 million higher than budgeted with:

- a \$209 million improvement in taxation revenue
- a \$143 million increase in revenue from sales of goods and services
- a \$104 million increase in other State own-source revenue
- a \$190 million improvement in Commonwealth grants
- a \$60 million increase in other grants.

Taxation receipts

Taxation receipts in 2001-02 exceeded the 2001-02 Budget by \$209 million, of which:

- \$112 million related to stamp duty on conveyances and \$9 million related to mortgage duty (the property market of 2001-02 was more buoyant than anticipated, resulting in improvements against budget in property transaction related revenues; the buoyancy reflected a combination of low interest rates, the additional First Home Owner Grant (FHOG) scheme for new homes (including its extension to the end of June 2002) and weakening equity markets)
- \$27 million related to insurance taxes reflecting an industry-wide uplift in premium levels following a number of external shocks as well as correction of premiums to levels which more appropriately reflected insurance risk
- \$22 million related to payroll tax reflecting, in part, additional compliance activity which has resulted in back payments of tax and ongoing revenue gains from employers who had not previously registered as payroll tax payers
- \$19 million related to taxes on gaming machines
- \$13 million related to taxes on motor vehicles.

The main variations against budget in taxation receipts are shown in Table 2.3.

Table 2.3 Taxation variations against the original 2001-02 Budget

	Sm
Payroll tax	21.6
Land tax ^(a)	
Conveyance stamp duty	(5.0)
Mortgage duty	112.5
Other property — related taxes	9.3
Taxes on gambling	5.3
Gaming machines	
Other gambling taxes	18.9
Insurance taxes	4.0
Motor vehicle taxes	27.5
Other taxes	12.8
Total	2.5
(a) \$2.2 million of this shortfall relates to the accounting elimination of land to	209.5

(a) \$2.2 million of this shortfall relates to the accounting elimination of land tax payments by general government units.

Taxation receipts exceeded the 2001-02 Estimated Result by \$20 million, of which \$10 million related to payroll tax. There were smaller improvements in a number of other tax lines.

Sales of goods and services

Compared to the 2001-02 Budget, sales of goods and services increased by \$143 million.

These movements were affected by classification changes as well as underlying movements in activity levels.

Revenue from sales of goods and services increased by \$89 million over the 2001-02 Estimated Result.

Other State-own source revenue

Compared to the original budget estimate for 2001-02, there has been a \$104 million increase in other State own-source revenue of which \$40 million relates to classification changes in the reporting of revenues by health units and \$57 million to the transfer of assets to the State Government and the recognition of school contributions to minor works expenditure. These latter two factors also mainly account for the improvement in other State own-source revenue since the estimated result reported in the 2002-03 Budget.

Hindmarsh Soccer Stadium has been transferred from the City of Charles Sturt to the State Government while some local council assets used for fire fighting purposes have been transferred to the Country Fire Service. In circumstances such as these, where assets are being acquired without consideration, accounting conventions require the recognition of a revenue item to match the increase in the reported level of assets on the Government's balance sheet even though the assets acquired will have significant costs associated with them both directly in the form of maintenance and upkeep costs, and indirectly through associated contingent liabilities.

Contributions by schools towards the cost of expenditure on minor works programs include fund-raising by school councils and the use of accumulated cash balances.

Commonwealth grants

Compared to the 2001-02 Budget, there was a \$190 million improvement of which \$78 million relates to general purpose grants and \$111 million to specific purpose grants.

The \$78 million improvement for general purpose grants mainly relates to an increase in guaranteed funding levels for South Australia under national tax reform arrangements. Of this, \$25 million was due to the higher than expected take-up of the FHOG scheme which was matched by an increase in expenditure and therefore had no net budgetary impact. The remaining \$53 million improvement was due to increases in estimated revenues forgone from gambling tax, revenue replacement payments and financial assistance grants. The increase in forgone grant revenue mainly reflected increases in the Consumer Price Index (CPI) and, for revenue replacement payments, alcohol and petrol consumption higher than Commonwealth Budget estimates.

The \$111 million increase above the 2001-02 Budget in specific purpose payments comprised \$54 million in grants on-passed to other sectors and \$57 million in grants for use by the State Government.

Commonwealth grants in 2001-02 exceeded the 2001-02 Estimated Result by \$17 million reflecting higher levels of specific purpose grants to the State.

Other grants

The category 'Other grants' comprises donations, bequests, research and sponsorship grants provided by private bodies. The overall change against the 2001-02 Budget is \$60 million. Revenues now reported against the 'Other grants' line were originally classified as 'Commonwealth grants' in the 2001-02 Budget; hence, the increase largely reflects the change of classification.

The \$24 million increase in this line over the 2001-02 Estimated Result mainly reflects the recognition of industry grants for agricultural research and other private sector contributions to a number of other portfolio areas.

Distributions from public corporations (financial and non financial)

Distributions from public corporations, which are reported separately from Operating Revenue, came in \$4 million above the 2001-02 Estimated Result.

Compared to the 2001-02 Budget, distributions from public corporations fell short of budget by \$292 million mainly reflecting no distribution from SAAMC and lower than budgeted distributions from SAFA in 2001-02.

Distributions from SAAMC and SAFA have traditionally been adjusted in the light of expected budget outcomes. There was a significant adjustment at the time of the 2002-03 Budget, largely in recognition that agencies were forecasting significant under-expenditure in 2001-02 which would flow over into increased 2002-03 expenditure.

The revenue from SAAMC and SAFA dividends was moved from 2001-02 to 2002-03 in order to accommodate this expenditure slippage.

Operating expenses and gross fixed capital formation

Total operating expenses

Total operating expenses in the 2001-02 Estimated Result were \$404 million higher than the 2001-02 Budget. The variation mainly related to employee and other operating expenses and also included higher targeted voluntary separation packages (TVSPs) outcomes, asset sales costs associated with the sales of Ports Corporation and the South Australian Totalizator Agency Board (TAB) and unbudgeted spending in the areas of health and education identified in the 14 March Budget Update.

The 2001-02 Actual Result indicates that total operating expenses were \$102 million more than the 2001-02 Estimated Result mainly due to higher current transfers. This generally relates to additional expenditure on employee expenses and other operating costs in the health and education portfolios classified as current transfers. In addition, within current transfers there has been a classification change to reporting of other operating costs by the human services portfolio.

Nominal superannuation interest expense

The nominal superannuation interest expense for 2001-02 on unfunded superannuation liabilities is in line with the 2001-02 Estimated Result, although above the 2001-02 Budget. This is due to the unplanned rise in unfunded superannuation liabilities during 2001-02 year resulting from negative earnings on funds invested by Funds SA in 2001-02.

Gross fixed capital formation

Capital expenditure for 2001-02 was \$155 million lower than the 2001-02 Estimated Result. Included in this item is the impact of the receipts of proceeds from the sale of the Ports Corporation amounting to \$133 million. The proceeds are reflected in the public non financial corporations sector in the 2001-02 Estimated Result.

Adjusting for the impact of the receipts of proceeds from the sale of Ports Corporation, capital expenditure was \$22 million lower than the 2001-02 Estimated Result, reflecting changes in timing of projects.

2.3 NON COMMERCIAL SECTOR

The fiscal target measure for the 2001-02 Budget was the non commercial sector underlying deficit. Table 2.4 below presents the original budget, the estimated result and the actual result for the 2001-02 year.

Table 2.4 Non commercial sector of 2001-02 Budget aggregates (excluding net proceeds of the sales of Government businesses)

	2001-02 Budget	2001-02 Estimated Result	Actual
	\$m	\$m	\$m
Current outlays			
General government final consumption expenditure	4 742	5 071	5 411
Net interest payments	159	145	151
Subsidies paid	733	1 098	1 023
Other (a)	1 131	881	802
Total current outlays	6 764	7 195	7 387
Capital outlays			
Gross fixed capital expenditure and other capital outlays	612	574	510
Grants	46	46	43
Advances	(20)	7	29
Total capital outlays	638	626	582
Total outlays	7 402	7 821	7 969
Own-source revenues			
Taxes	1 984	2 174	2 191
Net operating surplus of non commercial PNFCs	29	34	37
Income from commercial PNFCs	243	232	238
Other revenue	602	385	606
Total own source revenues	2 858	2 825	3 071
Grants received	4 415	4 593	4 604
Total revenue and grants received	7 272	7 418	7 675
Financing transactions	-		
Provisions	80	82	71
Surplus/ (deficit)	(50)	(321)	(222)
Abnormal items			
Separation payments	40	98	94
Costs associated with asset sales	12	70	60
Ports Corporation sale proceeds to be spent on salinity (b)	0	90	90
Underlying surplus/ (deficit)	2	(62)	22

⁽a) Grants on-passed to local government, personal benefit payments etc

The 2001-02 Actual Result for the non commercial sector was \$20 million better than the 2001-02 Budget of \$2 million. This was due to a number of factors including greater than expected revenue of \$403 million and reduced capital outlays of \$56 million partly offset by greater than expected current outlays, after adjusting for the effects of abnormal items, of \$431 million.

The major variations in the non commercial sector, where these differ from the general government sector, are discussed below.

Final consumption expenditure, subsidies paid and other outlays

The actual level of final consumption expenditure, subsidies and other outlays for 2001-02 was \$631 million higher than the 2001-02 Budget. The major reasons for this are discussed in general government operating expenses in Section 2.2. In addition, TVSPs, asset sale costs and

⁽b) The previous government committed \$100 million to expenditure on the national Action Plan for Salinity and Water Quality over the next seven years. Proceeds of the Ports Corporation sale will be used to fund that expenditure. This amount will be effectively drawn down to fund the plan over the next seven years. This will be achieved by making lower annual contributions to past superannuation liabilities.

the application of \$90 million of proceeds from the sale/lease of Ports Corporation to fund past service superannuation liabilities are treated as abnormal items in the non commercial sector. In addition, a review of other outlays resulted in the reclassification of expenditure into subsidies paid for the 2001-02 Estimated Result.

Gross fixed capital expenditure

Included within the non commercial sector result are asset purchases net of sales during the year by non commercial enterprises including the South Australian Housing Trust, Adelaide Convention Centre and TransAdelaide.

Table 2.5 provides a reconciliation of changes to the non commercial sector underlying result from the 2001-02 Budget with the 2001-02 Estimated Result and the 2001-02 Actual Result.

Table 2.5 Reconciliation statement —non commercial sector underlying result

	2001-02
	\$m
udget non commercial sector underlying result	
Planned changes	
Carryover of expenditure from 2000-01	(16
Supplementation of contingency provision	(20
Cost pressures	
Human Services	(14)
Education, Training and Employment	(43)
Premier and Cabinet —Tourism	(6)
Other	3
Savings measures	22
Operating initiatives	(13)
Deferral of dividends	(270)
Timing adjustments	(180)
	(537)
Unplanned changes	(337)
Taxation revenue	189
Commonwealth grants— Guaranteed Minimum Amount (GMA)	78
Royalties	(13)
Interest expenses	(6)
Agency net variance (a)	• •
Other expenditure revisions	229
	(4)
timated non commercial sector underlying result	473
Unplanned changes	(62)
Agency net variance (a)	
	64
Taxation revenue	20
	84
tual non commercial sector underlying result Includes net variances in agency operating expenditure, agency capital expenditure and agency own-sour	22

As in Table 2.1, Table 2.5 disaggregates the changes into planned and unplanned elements.

As with the general government reconciliation, the unplanned elements have made significant positive contributions to the budget outcome offsetting deteriorations arising from the planned elements.

2.4 RECONCILIATION GENERAL GOVERNMENT AND NON COMMERCIAL SECTORS

Table 2.6 provides a reconciliation of the general government net borrowing position and the non commercial sector result.

Table 2.6 Reconciliation of the general government net borrowing position and the non commercial sector underlying result

result			
	2001-02 Budget	2001-02 Estimated Result	2001-02 Actual
		\$m	\$m
General government net lending/(borrowing)	(209)	(396)	(124)
add back			
Nominal superannuation interest expense	239	244	244
Accrued expenses	60	48	33
Advances	20	(7)	(29)
less			
Accrued revenue	(18)	(14)	(11)
Past service superannuation payment	(134)	(211)	(211)
Distributions from non commercial PNFCs	(11)	(11)	(12)
Proceeds from asset sales	_	_ 	(133)
Other	11	4	(4)
General government contribution to the			
non commercial sector surplus/(deficit)	(42)	(343)	(247)
add back			
Contribution by non commercial PNFCs surplus/(deficit)	(7)	22	25
Non commercial sector surplus/(deficit)	(50)	(321)	(222)
add back Abnormals for purposes of non commercial sector	52	259	244
Underlying surplus/(deficit)	2	(62)	22

2.5 PUBLIC SECTOR NET DEBT AND UNFUNDED SUPERANNUATION LIABILITIES

Net debt for the non financial public sector comprises financial assets less financial liabilities as defined by Government Finance Statistics of general government entities and public non financial corporations. Table 2.7 highlights the movement in net debt and unfunded superannuation liabilities in nominal terms and as a percentage of Gross State Product (GSP).

Compared to the 2001-02 Estimated Result net debt has decreased from \$3.4 billion to \$3.3 billion. This is mainly due to unplanned and unforecast delays in expenditure.

Table 2.7 shows that net debt plus unfunded superannuation liabilities have increased by \$122 million from the 2001-02 Estimated Result. The growth in unfunded superannuation liabilities is attributable to:

- a revision of the actuarial basis to take account of more recent data (2001)
- a deterioration in the earnings rate by Funds SA from the estimated rate of minus 4% to the actual rate of minus 5.54%.

Despite this deterioration in unfunded superannuation liabilities, the Government remains committed to ensuring that all superannuation liabilities are funded by 2034.

Table 2.7 Public sector net debt at 30 June

··-		2001	2002	2002	2002
	Units	Actual	As at 2001-02	Estimated	Actual at
			Budget	Result	30 June 2002
Net debt					
Nominal terms	\$m	3 223	3 392	3 408	3 317
As % of GSP (a)	%	7.5	7.2	7.5	7.2
Net debt plus unfund	ed superannuation				
Nominal terms	\$m	6 472	6 791	7 192	7 314
As % of GSP (a)	0/0	15.0	14.4	15.8	15.9

⁽a) Nominal Gross State Product (GSP) forecasts are calculated by applying Treasury and Finance's estimate of real growth, to 'currrent' real GSP followed by inflating real GSP to nominal GSP by applying the Commonwealth Treasury forecasts of the non-farm Gross Domestic Product (GDP) deflator for 1999-2000 and 2000-01.

2.6 CONTINGENT LIABILITIES

Contingent liabilities are liabilities that have not been quantified and recognised in the statements of financial position for one or more of the following reasons:

- there is significant uncertainty as to whether a sacrifice of future economic benefits will be required
- the amount of the liability cannot be reliably measured
- the existence of a liability will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government.

Contingent liabilities often arise as a result of legislative provisions that require the Government to guarantee the liabilities of a number of public sector organisations, particularly those in the public financial corporations sector. Any material losses resulting from unfavourable legal decisions are recognised in the Government's financial statements as and when the decisions are final.

The presentation of contingent liabilities differs between the budget papers and the Government's consolidated financial statements. The latter is prepared according to Australian Accounting Concepts and Standards (AAS). The major differences between the two presentations are off-balance-sheet exposures and operating leases.

The value of off-balance-sheet exposures (mainly interest rate swaps) disclosed in the budget papers is the total of the net present value of the underlying cash flow of individual exposures after having an appropriate credit risk factor applied. Under the AAS presentation no account is taken of future cash flows.

In the case of operating leases the budget presentation discloses the net present value of future cash flows whereas the AAS discloses future cash flows in nominal terms classified according to maturity.

Table 2.8 outlines the contingent liabilities of the Government of South Australia as at 30 June 2002, with comparative data for 30 June 2001. There has been an increase in the value of guarantees and net present value of operating leases for the year ended 30 June 2002, and a decline in the off-balance-sheet exposure mainly related to SAFA. These movements have produced an overall reduction in the total value of contingent liabilities compared to the year ended 30 June 2001.

Last year the Government entered into contractual agreements with the AustralAsia Railway Corporation and the Northern Territory Government for the design, construction, operation and maintenance of the Alice Springs—Darwin railway. Contingent liabilities arising from these arrangements in the form of guarantees and indemnities are substantially unquantifiable. The prospect of any of the contingent liabilities eventuating is considered to be remote, but risk management procedures are in place to deal with the possible eventualities should they arise.

As part of the disposal of the State's electricity assets, the former Government provided a guarantee of the obligations of Flinders Osborne Trading Pty Ltd, an Australian subsidiary of the United States ultimate parent company NRG Energy Inc ("NRG"). The guarantee was supported by a counter guarantee from NRG, an entity rated investment grade at the time of sale of the electricity assets.

On 11 December 2002 the Government announced that Flinders Osborne Trading Pty Ltd might not be able to meet its ongoing obligations, which may trigger the Government guarantee. As a result of financial difficulties being experienced by NRG, the potential exists that NRG may not be able to meet its counter guarantee to the Government.

The extent of the Government's liability has not yet been determined. The amount, timing and form of the liability (that is lump sum verses a stream of payments) are all subject to uncertainty at this time. Any liability will not affect the budget results for 2001-02.

Table 2.8 Contingent liabilities of the Government of South Australia to entities external to the public sector as at 30 June 2001 and 2002.

	Value (\$m) ^(a)		
	30 June 2001	30 June 2002	
Guarantees (b)	719	789	
Off-balance-sheet exposures (c)	1 030	642	
Net present value of operating leases (d)	286	329	
Other (e)	45	56	
Total	2 080	1 816	

(a) Valued at nominal values. No adjustments have been made to take into account the probability of actual liabilities occurring.

(c) Interest rate and currency swaps, indemnities etc.

(e) Includes contingent liabilities in respect of joint venture schemes.

⁽b) Includes \$140 million of guarantees in respect of Flinders Osborne Trading Pty Ltd and the total liabilities of the Local Government Financing Authority that are guaranteed by the Government of South Australia pursuant to the Local Government Finance Authority Act 1983.

⁽d) Net present value (NPV) of operating leases with a NPV of \$1 million or greater.

3. ECONOMIC PERFORMANCE

HIGHLIGHTS

- South Australia's growth in State Final Demand in 2001-02 was 6.0% in real terms, compared with the July 2002 budget estimate of 4½% and national Domestic Final Demand growth of 5.0%.
- South Australian household consumption expenditure grew by 5.5% in real terms during 2001-02; dwelling investment by 14% and business investment by 12% (excluding privatisation impacts).

3.1 NATIONAL ECONOMIC PERFORMANCE FOR THE YEAR 2001-02

Nationally, real growth in Gross Domestic Product in 2001-02 increased to 3.9%, following moderate growth of 1.8% in 2000-01. The growth outcome was the highest among the Organisation for Economic Development (OECD) countries. Domestic Final Demand growth was even stronger, increasing by 5.0% in real terms.

National employment growth of 1.1% was lower than the previous year's 2.1%, but just above the May 2002 budget forecast of 1% growth.

The national CPI growth of 2.9% was slightly higher than the budget inflation forecast. This CPI growth was just within the Reserve Bank of Australia's target band (2–3%).

Table 3.1 Economic Parameters — Australia and South Australia real growth rates (% per annum), 2001-02

	Original Budget forecast (May 2001)	Revised Budget forecast (July 2002)	Actual
Australia		<u> </u>	
Gross Domestic Product	31/4	33/4	3.9
Domestic Final Demand	31/4	4½	5.0
Employment	1	1	1.1
Consumer Price Index	2½	23/4	2.9
South Australia		_,.	2,7
Gross State Product	2½	33/4	3.7
State Final Demand	2½	4 ½	6.0
Employment	1	1	1.0
Consumer Price Index	2½	23/4	2.8

Sources: 2001-02 and 2002-03 Commonwealth and South Australian Budget Statements, and the Australian Bureau of Statistics.

3.2 SOUTH AUSTRALIAN ECONOMIC PERFORMANCE FOR THE YEAR 2001-02

In 2001-02 South Australia's Gross State Product (GSP) grew by a strong 3.7% in real terms. This was in line with the July 2002 budget estimate of 3.75% and higher than the 3.3% growth recorded in 2000-01.

In South Australia, State Final Demand (SFD) grew by a very strong 6.0% in 2001-02 compared with 1.7% in 2000-01. Household consumption expenditure, which contributes approximately two-thirds to SFD, grew by 5.5% during the year, compared with 3.8% nationally.

After household consumption, business investment was the strongest contributor to SFD growth during 2001-02, adding 1.2 percentage points to total growth (excluding privatisations). Total business investment increased by 12% during the year as business confidence increased and the cost of investment declined with interest rates.

Increased dwelling investment was an important contributor to SFD growth during the year, adding 0.5 of a percentage point due to a 14% real increase in activity. This was primarily driven by low interest rates and the temporary additional FHOG for new housing. A slow down in housing construction activity is expected, however, through the course of 2002-03.

State overseas goods exports grew by 8.0% in real terms during 2001-02 compared to national growth in exports of goods of 1.0%. South Australia's growth was due to strong growth in the export of wheat (up 50% in nominal terms), wine (up 26%), vehicles, parts and accessories (up 15%), and meat and meat preparations (up 20%).

Employment growth in South Australia was 1.0% in 2001-02; equal to the original employment growth forecast published in the May 2001 State Budget. South Australia's participation rate rose slightly from 60.4% of the workforce in 2000-01 to 60.6% in 2001-02. The unemployment rate declined during 2001-02, falling to 7.1% after averaging 7.2% in 2000-01.

Adelaide recorded growth of 2.8% in the CPI in 2001-02; in line with the recent (July) budget estimate of 23/4% growth, and marginally lower than the 8 capitals' CPI growth.

4. GOVERNMENT BUSINESSES

HIGHLIGHTS

- Total distributions to the Government for 2001-02 were \$385.9 million, comprising dividends of \$287.6 million and tax equivalent payments of \$98.3 million.
- The sale of SATAB was finalised in January 2002.
- The sale of the Ports Corporation was finalised on 2 November 2001.

South Australian Ports Corporation

The Ports Corporation was established under the South Australian Ports Corporation Act 1994 and was subject to the provisions of the Public Corporations Act 1993.

The operating assets of the South Australian Ports Corporation were either leased or sold to Flinders Ports on 2 November 2001. The Ports Corporation made total payments of \$6.0 million for the financial year, comprising a dividend payment of \$3.6 million and a tax equivalent payment of \$2.5 million.

Proceeds from the sale and lease of the operations of the Ports Corporation were distributed to Funds SA to fund superannuation liabilities, and to relevant parties in accordance with the disposal legislation.

South Australian Water Corporation

The South Australian Water Corporation (SA Water) was established under the South Australian Water Corporation Act 1994 and is subject to the Public Corporations Act 1993.

In 2001-02 SA Water made payments of \$207.2 million to the South Australian government in line with budget. The payments included a dividend payment of \$148.2 million and a tax equivalent payment of \$59 million.

Forestry SA

The South Australian Forestry Corporation, trading under the name of ForestySA, was established under the South Australian Forestry Corporation Act 2000 subject to the Public Corporations Act 1993.

In 2001-02, ForestrySA made total distribution payments to the Government of \$42.7 million, in line with budget. These distributions comprised a return of capital component of \$20.0 million, dividends of \$12.4 million and income tax equivalents of \$10.3 million.

Land Management Corporation

The Land Management Corporation was established in 1997 under Regulations to the *Public Corporations Act 1993*.

In 2001-02 the corporation made total payments to the Government of \$6.0 million. This result was \$1.3 million above budget, principally as a result of increased land sales. The payments comprised dividends of \$3.0 million and income tax equivalents of \$3.0 million.

Lotteries Commission of South Australia

The Lotteries Commission of South Australia was established under the *State Lotteries Act* 1966. Distributions from operations are directed to the Hospitals Fund for the provision, maintenance, development and improvement of public hospitals, and to the Recreation and Sport Fund to assist sporting and leisure activities in South Australia.

In 2001-02 the Lotteries Commission made total payments to the Government of \$74.7 million. These payments comprised gambling tax of \$50.6 million, distributed profits of \$14.3 million, income tax equivalents of \$8.2 million and unclaimed prizes of \$1.7 million. Total distributions were \$1.7 million less than budget, largely as a result of the impact of lower than budgeted net gambling revenue on gambling tax receipts.

SA Totalizator Agency Board

The SA Totalizator Agency Board was established under the *Racing Act 1976*. The sale of the SA TAB to TAB Queensland Pty Ltd was completed on 14 January 2002.

Prior to the sale the SA TAB paid \$11.9 million to the Government which combined a dividend payment of \$11.3 million and a tax equivalent payment of \$0.7 million.

Table 4.1 South Australian Government Businesses — Dividends and Tax Equivalent Payments

		Tax Equivalent Payments	
	Dividend 2001-2002	Income Tax 2001-2002	Local Government Rates Equivalents 2001-2002
	\$m	\$m	\$m
Public non financial corporations (commercial)			
Ports Corporation	3.57	2.47	
SA Water Corporation ^(a)	148.18	58.00	0.99
ForestrySA (b)	32.38	10.35	0.99
Industrial and Commercial Premises Corporation	0.25	1.36	<u> </u>
Subtotal	184.38	72.18	0.99
Public non financial corporations (non-commercial)	101130	72.10	0.99
Land Management Corporation	3.03	2.98	0.12
Lotteries Commission of South Australia ^(c)	66.51	8.15	- · · -
Public Trustee	1.37	1.16	0.03
SA Government Employee Residential Properties	0.64	1.79	0.02
SA Totalizator Agency Board(d)	11.29	0.65	_
TransAdelaide	0.35	0.03	0.12
West Beach Trust	0.55	0.32	0.12
Subtotal	83.19	15.05	
Public financial corporations	63.19	13.03	0.29
HomeStart Finance			
South Australian Government Financing Authority		2.10	_
-	20.00	7.61	_
Funds SA (and subsidiaries)		1.38	0.13
South Australian Asset Management Corporation			
Subtotal	20.00	11.09	0.13
Total	287.57	98.32	1.41

 ⁽a) SA Water dividend includes a return of capital of \$11.0 million.
 (b) The Forestry dividend includes a return of capital of \$20.0 million.
 (c) The State Lotteries Act 1966 prescribes distributions rather than dividends. Figures include gambling tax of \$50.61 million and unclaimed prizes of \$1.65 million

⁽d) Amounts collected relate to distributions made prior to the sale of the SA Totalizator Agency Board (effective 14 January 2002) including \$4.82 million of gambling tax, \$2.02 million of fractions and unclaimed dividends of \$0.65 million.

UNIFORM PRESENTATION FRAMEWORK

Table A.1 General Government Sector Operating Statement

	2001-02 Actual
	\$m
GFS revenue (a)	
Taxation revenue	2 193
Current grants and subsidies	4 485
Capital grants	ato 440-
Sales of goods and services	902
Interest income	131
Other	827
Total revenue	8 538
less	
GFS expenses (b)	
Gross operating expenses (c)	6 489
Nominal superannuation interest expense	244
Other interest expenses	272
Other property expenses (c)	_
Current transfers (c)	1 663
Capital transfers (c)	44
Total expenses	8 713
equals	
GFS net operating balance	(174)
less	
Net acquisition of non-financial assets	
Gross fixed capital formation	337
less Depreciation	390
plus Change in inventories	. 3
plus Other movements in non-financial assets	
equals Total net acquisition of non-financial assets	(50)
equals	
GFS net lending / (borrowing) (d)	(124)

⁽a) GFS revenue is not equal to AAS31 revenue. GFS revenue includes all (mutually agreed) transactions that increase net worth. Revaluations are not considered mutually agreed transactions, and so are excluded from GFS revenue.

⁽b) GFS expenses are not equal to AAS31 expenses. AAS31 expenses include all transactions that decrease net worth, whereas GFS expenses exclude revaluations and other transactions not mutually agreed.

⁽c) These line items are disaggregated further in ABS GFS reporting.

⁽d) GFS net lending also equals net transactions in financial assets less net transactions in liabilities.

Table A.2 Public Non Financial Corporations (Trading Enterprises) Sector Operating Statement

	2001-02 Actual
	Sm
GFS revenue (a)	· · · · · · · · · · · · · · · · · · ·
Taxation revenue	
Current grants and subsidies	474
Capital grants	——————————————————————————————————————
Sales of goods and services Interest income	1 359
Other	18
	93
Total revenue	1 944
less	
GFS expenses (b)	
Gross operating expenses (c)	1 487
Nominal superannuation interest expense	
Other interest expenses	146
Other property expenses (c) Current transfers (c)	199
Capital transfers (c)	56
cupius tialistois (c)	-
Total expenses	1 888
equals	
GFS net operating balance	56
less	
Net acquisition of non-financial assets	
Gross fixed capital formation	142
less Depreciation	198
blus Change in inventories	(18)
olus Other movements in non-financial assets	——————————————————————————————————————
equals Total net acquisition of non-financial assets	(73)
equals	
GFS net lending / (borrowing) (d)	129
o) CES	

⁽a) GFS revenue is not equal to AAS31 revenue. GFS revenue includes all (mutually agreed) transactions that increase net worth. Revaluations are not considered mutually agreed transactions, and so are excluded from GFS revenue.

⁽b) GFS expenses are not equal to AAS31 expenses. AAS31 expenses include all transactions that decrease net worth, whereas GFS expenses exclude revaluations and other transactions not mutually agreed.

⁽c) These line items are disaggregated further in ABS GFS reporting.

⁽d) GFS net lending also equals net transactions in financial assets less net transactions in liabilities.

Table A.3 Non Financial Public Sector Operating Statement

	2001-02 Actual \$m
GFS revenue (a)	
Taxation revenue	2 027
Current grants and subsidies	4 488
Capital grants	_
Sales of goods and services	2 107
Interest income	85
Other	660
Total revenue	9 367
less	
GFS expenses (b)	
Gross operating expenses (c)	7 625
Nominal superannuation interest expense	244
Other interest expenses	354
Other property expenses (c)	_
Current transfers (c)	1 220
Capital transfers (c)	44
Total expenses	9 487
equals	
GFS net operating balance	(120)
less	
Net acquisition of non-financial assets	
Gross fixed capital formation	479
less Depreciation	588
plus Change in inventories	(15)
plus Other movements in non-financial assets	
equals Total net acquisition of non-financial assets	(124)
equals	
GFS net lending / (borrowing) (d)	5

⁽a) GFS revenue is not equal to AAS31 revenue. GFS revenue includes all (mutually agreed) transactions that increase net worth. Revaluations are not considered mutually agreed transactions, and so are excluded from GFS revenue.

⁽b) GFS expenses are not equal to AAS31 expenses. AAS31 expenses include all transactions that decrease net worth, whereas GFS expenses exclude revaluations and other transactions not mutually agreed.

⁽c) These line items are disaggregated further in ABS GFS reporting.

⁽d) GFS net lending also equals net transactions in financial assets less net transactions in liabilities.

Table A.4 Public Financial Corporations Sector Operating Statement

	2001-02 Actual
	\$m
GFS revenue (a)	
Taxation revenue	
Current grants and subsidies	
Capital grants	
Sales of goods and services	280
Interest income	939
Other	29
Total revenue	1 275
less	1 2/3
GFS expenses (b)	
Gross operating expenses (c)	265
Nominal superannuation interest expense	355
Other interest expenses	834
Other property expenses (c)	49
Current transfers (c)	9
Capital transfers (c)	— — — — — — — — — — — — — — — — — — —
Total expenses	1 247
equals	
GFS net operating balance	28
less	
Net acquisition of non-financial assets	
Gross fixed capital formation	18
less Depreciation	10
plus Change in inventories	_
plus Other movements in non-financial assets	
equals Total net acquisition of non-financial assets	17
equals	
GFS net lending / (borrowing) (d)	
(-) CEG	

⁽a) GFS revenue is not equal to AAS31 revenue. GFS revenue includes all (mutually agreed) transactions that increase net worth. Revaluations are not considered mutually agreed transactions, and so are excluded from GFS revenue.

⁽b) GFS expenses are not equal to AAS31 expenses. AAS31 expenses include all transactions that decrease net worth, whereas GFS expenses exclude revaluations and other transactions not mutually agreed.

(c) These line items are disaggregated further in ABS GFS reporting.

⁽d) GFS net lending also equals net transactions in financial assets less net transactions in liabilities.

Table A.5 General Government Sector Balance Sheet

	2001-02 Actual
	\$m
Assets	
Financial assets	
Cash and deposits	1 844
Advances paid	1 233
Investments, loans and placements	170
Other non-equity assets	311
Equity	10 454
Total financial assets	14 012
Non-financial assets	
Land and fixed assets	11 076
Other non-financial assets	71
Total non-financial assets	11 146
Total assets	25 158
Liabilities	
Deposits held	401
Advances received	790
Borrowing	3 359
Superannuation liability (a)	3 980
Other employee entitlements and provisions	1 075
Other non-equity liabilities	847
Total liabilities	10 453
Net worth	14 706
Net financial worth (b)	3 559
Net debt (c)	1 303

⁽a) This line item includes unfunded superannuation.(b) Net financial worth equals total financial assets minus total liabilities.

⁽c) Net debt equals the sum of deposits held, advances received and borrowing, minus the sum of cash and deposits, advances paid, and investments, loans and placements.

Table A.6 Public Non Financial Corporations (Trading Enterprises) Sector Balance Sheet

	2001-02 Actual
· · · · · · · · · · · · · · · · · · ·	\$m
Assets	
Financial assets	
Cash and deposits	201
Advances paid	291
Investments, loans and placements	2
Other non-equity assets	12
Equity	213 23
Total financial assets	
Non-financial assets	541
Land and fixed assets	· ·
Other non-financial assets	11 529
	40
Total non-financial assets	11 569
Total assets	12 109
	12 109
Liabilities	
Deposits held	9
Advances received	1 046
Borrowing	1 263
Superannuation liability (a)	19
Other employee entitlements and provisions	61
Other non-equity liabilities	317
Total liabilities	2 715
Net worth	2 / 13
	9 395
Net financial worth (b)	(2 174)
Net debt (c)	2 014
(a) This line item includes unfinded superannyation	2 (11

⁽a) This line item includes unfunded superannuation.(b) Net financial worth equals total financial assets minus total liabilities.(c) Net debt equals the sum of deposits held, advances received and borrowing, minus the sum of cash and deposits, advances paid, and investments, loans and placements.

Table A.7 Non Financial Public Sector Balance Sheet

	2001-02 Actual
	\$m
Assets	
Financial assets	
Cash and deposits	1 915
Advances paid	189
Investments, loans and placements	182
Other non-equity assets	337
Equity	1 098
Total financial assets	3 720
Non-financial assets	
Land and fixed assets	22 605
Other non-financial assets	17
Total non-financial assets	22 622
Total assets	26 342
Liabilities	
Deposits held	190
Advances received	790
Borrowing	4 623
Superannuation liability (a)	3 999
Other employee entitlements and provisions	1 136
Other non-equity liabilities	884
Total liabilities	11 622
Net worth	14 721
Net financial worth (b)	(7 902)
Net debt (c)	3 317

⁽a) This line item includes unfunded superannuation.

⁽b) Net financial worth equals total financial assets minus total liabilities.(c) Net debt equals the sum of deposits held, advances received and borrowing, minus the sum of cash and deposits, advances paid, and investments, loans and placements.

Table A.8 Public Financial Corporations Balance Sheet

	2001-02 Actual
	\$m
Assets	
Financial assets	
Cash and deposits	190
Advances paid	190
Investments, loans and placements	10 495
Other non-equity assets	210
Equity	342
Total financial assets	
Non-financial assets	11 409
Land and fixed assets	
Other non-financial assets	18
	5
Total non-financial assets	23
Total assets	11 431
	11 451
Liabilities	
Deposits held	
Advances received	1 884
Borrowing	
Superannuation liability (a)	6 988
Other employee entitlements and provisions	
Other non-equity liabilities	1 1 488
Total liabilities	
Net worth	10 360
	1 071
Net financial worth (b)	1.040
Vet debt (c)	1 049 (1 985)

⁽a) This line item includes unfunded superannuation.(b) Net financial worth equals total financial assets minus total liabilities.(c) Net debt equals the sum of deposits held, advances received and borrowing, minus the sum of cash and deposits, advances paid, and investments, loans and placements.

Table A.9 General Government Sector Cash Flow Statement

	2001-02 Actual
	\$ m
Cash receipts from operating activities	
Taxes received	2 191
Receipts from sales of goods and services	707
Grants/subsidies received	4 681
Other receipts	948
Total receipts	8 527
Cash payments for operating activities	
Payment for goods and services	(6 076)
Grants and subsidies paid	(1 090)
Interest paid	(239)
Other payments	(874)
Total payments	(8 278)
Net cash flows from operating activities	249
Net cash flows from investments	
in non-financial assets	
Sales of non-financial assets	171
Purchases of non-financial assets (a)	(470)
Net cash flows from investments in non-financial assets	(299)
Net cash flows from investments in financial assets for policy purposes (b)	70
Net cash flows from investments in financial assets for liquidity purposes	7
Net cash flows from financing activities	
Advances received (net)	(54)
Borrowing (net)	133
Deposits received (net)	(80)
Dividends paid	
Other financing (net)	-
Net cash flows from financing activities	(1)
Net increase (decrease) in cash held	25
Net cash from operating activities and investments	
n non-financial assets	(50)
Distributions paid	_
Finance leases and similar arrangements (c)	
Surplus / (deficit)	(50)

⁽a) The ABS disaggregates this item into new and secondhand non-financial assets.(b) Includes equity acquisitions, disposals and privatisations (net).(c) Finance leases are shown as a negative as they are deducted in compiling the surplus/deficit.

Table A.10 Public Non Financial Corporations (Trading Enterprises) Sector Cash Flow Statement

	2001-02 Actual
	\$m
Cash receipts from operating activities	
Taxes received	
Receipts from sales of goods and services	1 397
Grants/subsidies received	491
Other receipts	91
Total receipts	1 979
Cash payments for operating activities	
Payment for goods and services	(1 223)
Grants and subsidies paid	(27)
Interest paid	(163)
Other payments	(188)
Total payments	(1 600)
Net cash flows from operating activities	379
Net cash flows from investments	
in non-financial assets	
Sales of non-financial assets	140
Purchases of non-financial assets (a)	149
	(272)
Net cash flows from investments in non-financial assets	(124)
Net cash flows from investments in financial assets for policy purposes (b)	_
Net cash flows from investments in financial	
assets for liquidity purposes	11
Net cash flows from financing activities	
Advances received (net)	(116)
Borrowing (net)	12
Deposits received (net)	<u> </u>
Dividends paid	(200)
Other financing (net)	(11)
Net cash flows from financing activities	(316)
Net increase (decrease) in cash held	(50)
Net cash from operating activities and investments	
n non-financial assets	255
Distributions paid	233
Finance leases and similar arrangements (c)	200
Surplus / (deficit)	_

⁽a) The ABS disaggregates this item into new and secondhand non-financial assets.(b) Includes equity acquisitions, disposals and privatisations (net).(c) Finance leases are shown as a negative as they are deducted in compiling the surplus/deficit.

Table A.11 Non Financial Public Sector Cash Flow Statement

	2001-02 Actual
	\$m
Cash receipts from operating activities	
Taxes received	2 026
Receipts from sales of goods and services	2 008
Grants/subsidies received	4 682
Other receipts	692
Total receipts	9 408
Cash payments for operating activities	
Payment for goods and services	(7 112
Grants and subsidies paid	(627)
Interest paid	(340)
Other payments	(950)
Total payments	(9 030)
Net cash flows from operating activities	378
Net cash flows from investments	
n non-financial assets	
Sales of non-financial assets	318
Purchases of non-financial assets (a)	(741)
Net cash flows from investments in non-financial assets	(423)
Net cash flows from investments in financial assets for policy purposes (b)	(24)
Net cash flows from investments in financial	. /
assets for liquidity purposes	18
Not each flavor from financial will	
Net cash flows from financing activities Advances received (net)	
Borrowing (net)	(76)
Deposits received (net)	144
Dividends paid	(69)
Other financing (net)	49 (11)
Net cash flows from financing activities	37
Net increase (decrease) in cash held	(14)
Net cash from operating activities and investments	(- 9
n non-financial assets	
Distributions paid	(45)
Sinance leases and similar arrangements (c)	(49)
mance leases and similar arrangements (c)	

⁽a) The ABS disaggregates this item into new and secondband non-financial assets.(b) Includes equity acquisitions, disposals and privatisations (net).(c) Finance leases are shown as a negative as they are deducted in compiling the surplus/deficit.

Table A.12 Public Financial Corporations Cash Flow Statement

	2001-02 Actual
	\$m
Cash receipts from operating activities	
Taxes received	
Receipts from sales of goods and services	313
Grants/subsidies received Other receipts	36
One receipts	643
Total receipts	992
Cash payments for operating activities	
Payment for goods and services	(72)
Grants and subsidies paid Interest paid	_
Other payments	(477)
	(248)
Total payments	(798)
Net cash flows from operating activities	194
Net cash flows from investments	
in non-financial assets	
Sales of non-financial assets	11
Purchases of non-financial assets (a)	(11)
Net cash flows from investments in non-financial assets	-
Net cash flows from investments in financial	-
assets for policy purposes (b)	(1767)
Net cash flows from investments in financial	
assets for liquidity purposes	268
Net cash flows from financing activities	
Advances received (net)	<u></u>
Borrowing (net)	(2 426)
Deposits received (net)	99
Dividends paid	(35)
Other financing (net)	
Net cash flows from financing activities	(2 362)
Net increase (decrease) in cash held	(3 668)
Net cash from operating activities and investments	
n non-financial assets	194
Distributions paid	35
Finance leases and similar arrangements (c)	<u> </u>
Surplus / (deficit)	159

⁽a) The ABS disaggregates this item into new and secondhand non-financial assets.(b) Includes equity acquisitions, disposals and privatisations (net).(c) Finance leases are shown with a negative sign as they are deducted in compiling the surplus/deficit.

APPENDIX A

Table A.13 General Government Sector Expenses by Function

	2001-02
	Actual
	\$m
General public services	321
Defence	
Public order and safety	900
Education	2 199
Health	2 151
Social security and welfare	569
Housing and community amenities	582
Recreation and culture	265
Fuel and energy	33
Agriculture, forestry, fishing and hunting	264
Mining, manufacturing and construction	66
Transport and communications	556
Other economic affairs	205
Other purposes	600
Total GFS expenses	8 713

APPENDIX A

Table A.14 General Government Sector Taxes

	2001-02 Actual
	\$m
Taxes on employers' payroll and labour force	601
Taxes on property	
Land taxes	140
Stamp duties on financial and capital transactions	427
Financial institutions' transaction taxes	68
Other (a)	96
Total	730
Taxes on the provision of goods and services	
Excises and levies	3
Taxes on gambling	312
Taxes on insurance	223
Total	538
Taxes on use of goods and performance of activities	
Motor vehicle taxes	324
Franchise taxes	-
Total	324
Total GFS taxation revenue	2 193

⁽a) Excludes taxes paid by general government units.

LOAN COUNCIL ALLOCATION REPORT

The Australian Loan Council is a ministerial council comprising the Commonwealth, State and Territory Treasurers. It was established in 1927 to coordinate public sector borrowing in Australia, and is now mainly concerned with ensuring the transparency and accountability of public sector borrowing rather than, as in the past, securing adherence to strict borrowing limits.

In February 2001 the Loan Council required all jurisdictions to nominate a Loan Council Allocation (LCA) for 2001-02, intended to provide an indication of each government's probable call on financial markets over the forthcoming financial year. Then, having regard for each jurisdiction's fiscal position and reasonable infrastructure requirements, along with the macroeconomic implications of the aggregate figure, Loan Council considered and endorsed all jurisdictions' nominations at its 140th meeting on 30 March 2001.

Following the endorsement of LCA nominations, jurisdictions were required to update their LCAs for changes in economic parameters and policy decisions at the time of their 2001-02 budgets, and are now further required to provide an LCA outcome following the end of the financial year.

Table B.1 shows South Australia's 2001-02 Budget (May 2001) LCA and the actual outcome for the year.

The 2001-02 LCA outcome is a deficit of \$27 million, a fall from the 2001-02 Budget of a \$24 million surplus, due primarily to downward revisions to superannuation (reflecting lower returns from Funds SA) and operating lease (due to the inclusion of both new, and re-signing of existing, leases) memorandum items. This was partly offset by an improved non financial public sector outcome and a revision to the home finance scheme memorandum item (reflecting lower than expected lending by HomeStart Finance).

A tolerance limit of 2% of total public sector revenue, set at nomination time, applies between both the nomination and budget, and the budget and outcome LCAs. This outcome does not exceed South Australia's 2001-02 LCA tolerance limit (\$172 million).

Table B.1 Loan Council Allocation 2001-02

	Budget (May 2001)	Actual Outcome
	\$m	\$m
General government sector cash deficit/(surplus)		
PNFC sector cash deficit/(surphy)	59	7
PNFC sector cash deficit/(surplus)	76	0
Fotal non financial public sector cash deficit/(surplus) ^(a)	134	7
Net cash flows from investments in financial assets for policy purposes ^(b)	(6)	24
Adjusted total non financial public sector cash deficit/(surplus)	128	31
Operating leases ^(d) Recourse asset sales	(36)	44
Recourse asset sales Superannuation ^(e)	0	0
Superannuation ^(e) Local government	(158)	(31)
Local government Home finance schemes	19	30
otal memorandum items	23	(47)
otal memorandum items	(152)	(4)
oan Council Allocation (LCA) ^{(f)(g)}	(24)	27

⁽a) The sum of the deficits of the general government and PNFC sector may not equal the non-financial public sector deficit due to intersectoral transfers, which are netted out in the calculation of the total figure. The figures exclude statutory marketing authorities.

⁽b) This item is the negative of net advances paid under a cash accounting framework. (c) Excludes universities.

⁽d) Increase/(decrease) in the net present value (NPV) of operating leases with an NPV of \$5 million or greater.

⁽e) Includes both 'payments in excess of emerging costs of superannuation' and 'interest earnings on employer balances'.

(f) The 2% of total revenue tolerance limit around South Australia's 2001-02 LCA is \$172 million.

⁽g) South Australia has no infrastructure projects with private sector involvement that meet the recognition criteria for 2001-02.

CONSOLIDATED ACCOUNT

Summary of Receipts and Payments

	2001-2002 Budget \$000	2001-2002 Actual \$000
Receipts		· · · · · · · · · · · · · · · · · · ·
Taxation	1.057.950	2.055.602
Commonwealth General Purpose Grants	1 856 858 2 818 400	2 055 693
Commonwealth Specific Purpose Grants		2 896 807
Contributions from State Undertakings	325 790 629 211	66 534
Fees and Charges		341 842
Recoveries	103 053 112 617	104 714
Royalties	101 100	182 910
Other Receipts	252 763	82 623 229 226
Total Receipts.	6 199 792	5 960 349
Payments		
Appropriation Act	6 140 780	5 858 044
Specific Appropriation Authorised in Various Acts	129 618	222 071
Total Payments.	6 270 398	6 080 115
Consolidated Account Financing Requirement	70 606	119 766
Borrowing from South Australian Government Financing Authority	70 606	119 766

CONSOLIDATED ACCOUNT

Estimates of Payments

	2001-2002 Budget \$000	2001-2002 Actual \$000
THE LEGISLATURE		
Legislative Council	3 692	2.012
House of Assembly.	5 774	2 912
Joint Parliamentary Services	6 205	4 858 6 160
PREMIER, MINISTER FOR STATE DEVELOPMENT AND		
MINISTER FOR MULTICULTURAL AFFAIRS		
Department of the Premier and Cabinet	44 407	44 542
Administered Items for the Department of the Premier and Cabinet	3 149	2 797
State Governor's Establishment.	2 132	2 130
Auditor-General's Department.	9 293	9 231
Administered Items for the Auditor-General's Department	835	735
DEPUTY PREMIER, MINISTER FOR PRIMARY INDUSTRIES AND		
RESOURCES, AND MINISTER FOR REGIONAL DEVELOPMENT		
Department of Primary Industries and Resources	117 544	118 165
Administered Items for Department of Primary Industries and Resources	96 629	85 723
TREASURER AND MINISTER FOR INDUSTRY AND TRADE		
Department of Treasury and Finance	30 734	30 813
Administered Items for Department of Treasury and Finance	899 814	863 622
Department of Industry and Trade	186 295	187 247
Administered Items for Department of Industry and Trade	2 400	
ATTORNEY-GENERAL, MINISTER FOR JUSTICE AND MINISTER FOR CONSUMER AFFAIRS		
Department of Justice	558 796	558 170
Administered Items for Attorney-General's Department	43 522	47 209
Administered Items for State Electoral office.	300	
MINISTER FOR HUMAN SERVICES		
Department of Human Services.	1 417 611	1 416 706
Administered Items for Department of Human Services	89 180	89 180
Minister for Human Services—Other Items	9 020	9 020
MINISTER FOR TRANSPORT AND URBAN PLANNING, MINISTER FOR THE ARTS AND MINISTER FOR THE STATUS OF WOMEN		
Department for Transport, Urban Planning and the Arts	330 284	331 434
Administered Items for Transport, Urban Planning and the Arts	10 846	12 558
TransAdelaide	10 542	7 432
Minister for Transport and Urban Planning, Minister for the Arts and		
Minister for the Status of Women—Other Items	4 180	_
MINISTER FOR GOVERNMENT ENTERPRISES AND MINISTER FOR INFORMATION ECONOMY		
Minister for Government Enterprises and Minister for Information		
Economy—Other Items.	24 953	21 873
MINISTER FOR EDUCATION AND CHILDREN'S SERVICES		
Department of Education, Training and Employment	1 449 899	1 489 274
Administered items for Department of Education, Training and Employment	387 108	117 001
1 Adming the Employment	507 100	11/001

CONSOLIDATED ACCOUNT

Estimates of Payments

	2001-2002 Budget	2001-2002 Actual
	\$000	\$000
MINISTER FOR ENVIRONMENT AND HERITAGE		
AND MINISTER FOR RECREATION, SPORT AND RACING		
Department for Environment and Heritage	93 347	93 576
Administered items for Department for Environment and Heritage	5 278	5 278
MINISTER FOR WATER RESOURCES, MINISTER FOR		
EMPLOYMENT AND TRAINING, AND MINISTER FOR YOUTH		
Department for Water Resources	43 134	43 107
Administered Items for Department for Water Resources	2 201	2 201
Department of Water, Land and Biodiversity Conservation		
MINISTER FOR TOURISM		
South Australian Tourism Commission	53 048	53 024
Minister for Tourism — Other Items	6 708	8 330
MINISTER FOR POLICE, CORRECTIONAL SERVICES AND		
EMERGENCY SERVICES		
South Australian Police Department.	9 857	9 857
Administered Items for South Australian Police Department.	3 343	3 192
Minister for Police, Correctional Services and Information Services—Other Items.	7.0	3 1,72
	1 716	1 301
MINISTER FOR DISABILITY SERVICES, MINISTER FOR THE AGEING		
MINISTER FOR ADMINISTRATIVE AND INFORMATION SERVICES,		
AND MINISTER FOR WORKPLACE RELATIONS		
Department for Administrative and Information Services	176 050	178 893
Minister for Workplace Relations	493	493
MINISTER FOR LOCAL GOVERNMENT AND		
MINISTER FOR ABORIGINAL AFFAIRS		
Minister for Local Government—Other Items	461	
T (17)		
Total Payments Appropriated for Departments and Ministers	6 140 780	5 858 044
PAYMENTS FOR WHICH SPECIFIC APPROPRIATION IS AUTHORISED		
IN VARIOUS ACTS.	129 618	222 071
Total Consolidated Account Payments	6 270 398	6 080 115

CONSOLIDATED ACCOUNT

Appropriation for Other Purposes

	2001-2002	2001-2002
	Budget	Actual
Payments for which specific appropriation is authorised in various Acts	\$000	\$000
Salaries and Allowances		
AGENT-GENERAL Durmont to Agent Commit A + 1001		
AGENT-GENERAL—Pursuant to Agent-General Act 1901 AUDITOR-GENERAL—Pursuant to Public Finance and Audit Act 1987	242	253
COMMISSIONER OF POLICE—Pursuant to Police Act 1998	197	199
ELECTORAL COMMISSIONER AND DEPUTY ELECTORAL	222	254
COMMISSIONER—Pursuant to Electoral Act 1985		
EMPLOYEE OMBUDSMAN—Pursuant to the Industrial and Employee Relations	271	243
Act 1994		
GOVERNOR—Pursuant to Constitution Act 1934	81	83
JUDGES—Pursuant to Remuneration Act 1990—	225	186
Chief Justice		
Indoes	347	374
JudgesMAGISTRATES—Pursuant to Remuneration Act 1990	11 869	12 026
MEMBERS OF VARIOUS STANDING COMMITTEES—Pursuant to	7 166	7 255
Parliamentary Remuneration Act 1990 and Parliamentary Committees		
(Miscellaneous) Act 1991		
OMBUDSMAN—Pursuant to Ombudsman Act 1972	379	304
PARLIAMENTARY SALARIES AND ELECTORATE AND EXPENSES	201	202
ALLOWANCES —		
Ministers, Officers and Members of Parliament—Pursuant to Parliamentary		
Remuneration Act 1990		
SENIOR JUDGE AND JUDGES OF THE INDUSTRIAL RELATIONS	9 292	9 588
COMMISSION—Pursuant to Remuneration Act 1990		
SOLICITOR GENERAL—Pursuant to Solicitor-General Act 1972	1 300	1 267
VALUER-GENERAL—Pursuant to Valuation of Land Act 1971	232	298
VALUE OF VERVAL—I disdant to valuation of Land Act 19/1	94	101
Total Salaries and Allowances.		
Total palaries and Allowances	32 118	32 633
Superannuation and Pension Provisions		
ELECTRICITY TRUST OF SOUTH AUSTRALIA SUPERANNUATION		
SCHEME—Pursuant to Electricity Trust of South Australia Act 1996		
Total Transaction of South Australia Act 1996	_	55 617
Other		
COMPENSATION FOR INJURIES RESULTING FROM CRIMINAL ACTS—		
Pursuant to Criminal Injuries Compensation Act 1978	9.200	0.000
ELECTORAL DISTRICTS BOUNDARIES COMMISSION	8 200	8 200
FIRST HOME OWNER GRANT	BO 200	131
	89 300	125 490
Total Payments Authorised by Various Acts	129 618	222 071

CONSOLIDATED ACCOUNT

	2001-2002 Budget \$000	2001-2002 Actual \$000
Taxation		
Payroll Tax	714 800	754 124
Commonwealth places mirror payroll tax	11 300	4 678
Stamp Duties	624 800	771 607
Commonwealth places mirror stamp duties	1 100	589
Land Tax	144 800	141 573
Commonwealth places mirror land tax	500	543
Financial Institutions Duty	8 300	10 338
Debits Tax	58 800	58 785
Commonwealth places mirror debits tax	600	175
Gaming Machines Tax	192 700	211 610
Contribution from Lotteries Commission	69 400	66 513
Contribution from Casino Operations	13 600	15 650
Contribution from Totalizator Agency Board	12 500	13 734
Contribution from On-course Totalizators, Bookmakers and Small Lotteries	3 458	3 315
Recoup from Recreation and Sport Fund	200	263
Hindmarsh Island Bridge Levy		2 196
Total Taxation Receipts	1 856 858	2 055 693
Commonwealth General Purpose Grants Competition Grants GST Revenue Grants Transitional Grants	55 300 2 540 500 222 600	55 661 2 476 614 364 532
Total Commonwealth General Purpose Grants	2 818 400	2 896 807
Commonwealth Specific Purpose Grants Additional First Home OwnersGrants	9 300	23 250
Companies Code—Fees.	10 900	11 057
Concessions to Pensioners and Others	16 593	16 899
Debt Redemption Assistance	5 180	5 175
Housing Interest Assistance	940	470
	8 962	
Legal Aid Native Title Legislation—Administration	473	9 683
Non-Government Schools (a)	264 112	_
Non-Government Schools—National Equity Program Scheme (a)	4 795	
School Language and Literacy—Community Languages in Ethnic Schools (a)	4 793 469	_
Special Education —Intervention Support (a)	4 066	
Total Commonwealth Specific Purpose Grants	325 790	66 534
Contributions From State Undertakings		
Adelaide Entertainments Corporation —	700	
Dividend Administrative and Information Society (argueding SACERR)	700	_
Administrative and Information Services (excluding SAGERP) —	27 500	40 505
Dividend	37 502	49 537
Income Tax Equivalent	1 544	3 123
Local Government Rate Equivalent	546	534

⁽a) Commonwealth Specific Purpose Grants processed directly through the Department of Education, Training and Employment special deposit account.

CONSOLIDATED ACCOUNT

Substitute Sub
Solution
Dividend
Dividend. 14 048 12 388 Income Tax Equivalent. 8 666 10 352 Local Government Rate Equivalent 1 — Funds SA (and subsidiaries)— 1 — Income Tax Equivalent. 138 13 Local Government Rate Equivalent 138 13 HomeStart Finance— 1 2 100 2 098 Income Tax Equivalent 2 100 2 098 Industrial and Commercial Premises Corporation— 144 24 Dividend. 149 136 Land Management Corporation— 3 028 3 028 Income Tax Equivalent 1 653 2 98 Income Tax Equivalent 1 653 2 98 Income Tax Equivalent 6 900 8 153 Local Government Rate Equivalent 3 1 27 Motor Accident Commission— 10 000 — Dividend. 10 000 — Police Security Services— 10 000 — Income Tax Equivalent 9 59 1 164 Public Trustee Office—
Income Tax Equivalent.
Income Tax Equivalent.
Cocal Government Rate Equivalent 1
Funds SA (and subsidiaries)
Local Government Rate Equivalent 138 131
Local Government Rate Equivalent 138 131
Income Tax Equivalent
Dividend
Dividend
Income Tax Equivalent
Income Tax Equivalent
Dividend
Income Tax Equivalent
Income Tax Equivalent
Lotteries Commission— Income Tax Equivalent
Lotteries Commission—
Divident Commission—
Divident Commission—
Dividend
Police Security Services— Income Tax Equivalent
Police Security Services— Income Tax Equivalent
Dividend
Dividend
Local Government Rate Equivalent
Local Government Rate Equivalent
Local Government Rate Equivalent
South Australian Asset Management Corporation— Dividend
Dividend
South Australian Government Captive Insurance Corporation—
Income Tax Fourivalent
5 045 7 440
Payments in lieu of other taxes
South Australian Government Employee Residential Properties—
Dividend
Income Tax Equivalent
South Australian Government Financing Authority—
Dividend.
Income Tax Equivalent
South Australian Housing Trust— 7 300 7 611
Income Tax Equivalent
South Australian Ports Corporation—
Dividend
Income lax Eduvalent
South Australian Totalizator Agency Board—
Income Tax Equivalent
South Australian Water Corporation— 1 000 655
Dividend
Income Lay Equivalent
LOCAL GOVERNMent Rate Housevalant
986 986

CONSOLIDATED ACCOUNT

TransAdelaide— Dividend	436 311 82 10 549 3 128 82 1 132 629 211	353 — 116 3 423 1 559 75 324 341 842
Dividend	311 82 10 549 3 128 82 1 132 629 211	116 3 423 1 559 75 324
Income Tax Equivalent	311 82 10 549 3 128 82 1 132 629 211	116 3 423 1 559 75 324
Local Government Rate Equivalent Transport, Urban Planning and the Arts— Dividend	82 10 549 3 128 82 1 132 629 211	3 423 1 559 75 324
Transport, Urban Planning and the Arts— Dividend	10 549 3 128 82 1 132 629 211	3 423 1 559 75 324
Dividend	3 128 82 1 132 629 211	1 559 75 324
Income Tax Equivalent	3 128 82 1 132 629 211	1 559 75 324
Local Government Rate Equivalent	82 1 132 629 211	75 324
West Beach Trust— Income Tax Equivalent Total Contributions from State Undertakings	1 132 629 211	324
Income Tax Equivalent Total Contributions from State Undertakings	629 211	
Total Contributions from State Undertakings	629 211	
		341 842
Fees and Charges		
Auditor-General's Department—Fees for audit and other sundry receipts	8 459	7 196
Court and Probate fees	12 676	2 415
Court fines	15 945	25 149
Environment Protection Agency—Excess Water Charges	2 300	773
Guarantee fees	2 300 17 877	17 715
Infringement notice schemes—Expiation fees	45 774	51 071
Sundry fees	43 774 22	310/1
Total Fees and Charges	103 053	104 713
Recoveries Child Abuse Protection Program—Intra sector grants received	200 100 2 235	200 100 —
Contribution to the cost of private plated vehicles	10	29
Helicopter service—Recovery of costs and sponsorships	1 146	1 502
Independent Gaming Corporation contribution to Gamblers Rehabilitation Fund	1 500	1 500
Legislature—Sale of publications	548	359
Light motor vehicle fleet—Rental payments recovery	4 300	5 333
National Tax Equivalent Program	6	_
Recoup from Commonwealth for fire protection of Commonwealth property	1 122	_
Recoveries of hardship and assistance support	_	25
Return of Commonwealth places mirror taxes collected—		
for the period 6 October 1997 to 13 February 2002	81 819	91 856
for the 2001-02 financial year (a)	13 500	- .
Return of deposit account balances	_	13 451
Sale of evidence/transcripts	1 161	967
Sale of Government Gazette	150	62
South Australian Independent Industry Regulator	2 783	3 131
Superannuation receipts recovered from—		
Electricity Industry Superannuation Scheme—Employer share of benefits paid	_	537
Electricity Industry Superannuation Scheme—Fund share of benefits paid		54 928
Sundry recoups	109	6 767
Unclaimed monies	1 928	2 163
Total Recoveries	112 617	182 910

CONSOLIDATED ACCOUNT

	2001-2002 Budget \$000	2001-2002 Actual \$000
Royalties		
Department of Primary Industries and Resources	101 100	82 623
Total Royalties	101 100	82 623
Other Receipts		
Interest on investments	69 000	58 793
General government entities	20 012	17 207
Non commercial public trading enterprises	55 541	50 191
Universities	1 610	1 893
Repayment of advances—	1 640	1 640
South Australian Housing Trust	15 498	15 389
Transport, Urban Planning and the Arts	11 010	10 900
University of South Australia Residual electricity entities	5 000	5 000
Other	14 300	
Other	17 474	18 622
Forestry SA	20 000	20 000
South Australian Water Corporation	11 000	11 000
residual electricity entities	_	14 733
ome or rand and buildings	3 728	2 849
Other	6 950	1 009
Total Other Receipts	252 763	229 226
Total Consolidated Account Receipts	6 199 792	5 960 349

INTERGOVERNMENTAL AGREEMENT ON THE REFORM OF COMMONWEALTH-STATE FINANCIAL RELATIONS

Pursuant to the *Intergovernmental Agreement on the Reform of Commonwealth-State Financial Relations* and in accordance with commitments provided to the Commonwealth and the agreed calculation methodology for the State's Guaranteed Minimum Amount of funding, details of South Australian expenditure on the First Home Owners Scheme and revenue forgone from adjustments to gambling taxation arrangements for 2001-02 are shown in the following tables.

Table D.1 First Home Owners Scheme Expenditure

The state of the s	Actual
	2001-02
	\$
Original \$7,000 scheme	104 059 820

Table D.2 Gambling Taxation Revenue Forgone

	Actual
	2001-02
	\$
Gaming Machines in Hotels and Clubs	54 763 216
Casino	8 200 110
TAB	9 794 665
Lotteries Commission	11 512 593
On-course Totalizators	629 667
Bookmakers	364 101
Small Lotteries	931 874
TOTAL	86 196 227

Note: Total does not add due to roundings

