

TRS19D1094

Hon Stephen Mullighan MP Member for Lee Unit 1, 62 Semaphore Road SEMAPHORE SA 5019

lee@parliament.sa.gov.au

Treasurer
Level 8
State Administration Centre
200 Victoria Square
Adelaide SA 5000
GPO Box 2264
Adelaide SA 5001
DX 56203 Victoria Square
Tel 08 8226 1866
treasurer.dtf@sa.gov.au

Dear Mr Mullighan

APPLICATION UNDER THE FREEDOM OF INFORMATION ACT 1991

I refer to your applications made under the *Freedom of Information Act 1991* (FOI Act), dated 9 May 2019.

Your application seeks access to:

"All minutes, briefings and correspondence titled 'Emergency Services Levy Concession' as described on the Objective document management system, between 12 July 2018 and 9 May 2019."

The legislative prescribed timeframe to determine this application has expired and is now deemed to have refused you access to all documents relevant to your application. I refer to my letter dated 26 May 2019 where I sought additional time to make my determination.

The purpose of this letter is to advise you of my determination. An extensive search was conducted within this office. A total of 4 documents were identified as answering the terms of your application.

I grant you access in full to 2 documents; copies of which are enclosed. I grant you access in part to 1 document; a copy of which is enclosed. I refuse you access in full to 1 document.

Documents released in full

Documents 1 and 3

Document released in part

Document 2 is a briefing prepared by the Department of Treasury and Finance seeking the Treasurer's approval for *ex gratia* relief, for the difference between the invoices reflecting the dollar value of the emergency services levy concessions provided to levy payers and the amount paid by the Department of Human Services.

Clause 12(1) of Schedule 1 to the FOI Act states that a document is exempt from release if 'it contains matter the disclosure of which would constitute an offence against an Act'.

This document also contains information that was obtained in relation to the administration or enforcement of the *Emergency Services Funding Act 1998* (the ESLF Act), the release of which would be an offence in accordance with Part 3, Subdivision 6, Clause 22I of the ESLF Act.

I have therefore determined this document is partially exempt pursuant to clause 12(1).

Clause 22I of the ESLF Act – Prohibition of certain disclosures by relevant persons

A relevant person must not disclose information obtained under or in relation to the administration or enforcement of this Division, except as permitted by this Subdivision.

Document refused in full

Document 4 is a Parliamentary Briefing Note (PBN) prepared specifically for use in Parliament. Its disclosure would infringe Parliamentary privilege. I have therefore determined this document exempt in full, pursuant to clause 17(c) of Schedule 1 to the FOI Act.

Exemptions

Clause 12 - Secrecy Provisions

(1) A document is an exempt document if it contains matter the disclosure of which would constitute an offence against an Act.

Clause 17 - Documents subject to contempt etc

A document is an exempt document if it contains matter the public disclosure of which would, but for any immunity of the Crown—

(c) infringe the privilege of Parliament

Please note, in compliance with Premier and Cabinet Circular PC045 - Disclosure Logs for Non-Personal Information Released through Freedom of Information (PC045), the Department of Treasury and Finance is now required to publish a log of all non-personal information released under the Freedom of Information Act 1991.

In accordance with this Circular, any non-personal information determined for release as part of this application, may be published on the DTF website. A copy of PC045 can be found at the following address: https://dpc.sa.gov.au/resources-and-publications/premier-and-cabinet-circulars. Please visit the website for further information.

As I am determining this application as Principal Officer, Section 29(6) of the Act does not provide for an internal review. If you are dissatisfied with my determination you are entitled to exercise your rights of external review with the Ombudsman.

Alternatively, you can apply to the South Australian Civil and Administrative Tribunal. If you wish to seek a review, Section 39(3) of the Act states you must do so within 30 calendar days of receiving the determination.

If you require any further information, please contact Vicky Cathro on 8226 9769.

Yours sincerely

Hon Rob Lucas MLC

Principal Officer

September 2019

RELEASE

Lees, Sue (DTF)

From:

Fuesday, 9 April 2019 9:36 AM -ambetis, Athena (DTF) Sent:

Borlase, Trish (DTF) Lees, Sue (DTF) Subject:

ö ü FW: URGENT FOLLOW UP - RE: RV19D00004 - Emergency Services Levy Concessions

FYI - update from RevSA/BAP on the status of the response to the ESL concessions matter.

From: Perryman, Darren (DTF) < Darren. Perryman@sa.gov.au>

Sent: Tuesday, 9 April 2019 9:10 AM

To: Lambetis, Athena (DTF) <Athena.Lambetis@sa.gov.au>

Cc: Holmes, Julie (DTF) < Julie. Holmes@sa.gov.au>

Subject: FW: URGENT FOLLOW UP - RE: RV19D00004 - Emergency Services Levy Concessions

 $\frac{1}{2}$

Darren Perryman

Manager, Revenue Accounting Services | RevenueSA

GPO Box 1353 ADELAIDE SA 5001

t 822 **62857** | e darren.perryman@sa.gov.au | w revenuesa.sa.gov.au





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From: Raymond, Greg (DTF) < Greg.Raymond@sa.gov.au>

Sent: Monday, 8 April 2019 8:32 PM

To: Perryman, Darren (DTF) < Darren. Perryman @sa.gov.au>

Subject: RE: URGENT FOLLOW UP - RE: RV19D00004 - Emergency Services Levy Concessions

Hi Darren – will try and get it approved tomorrow/Wednesday

Greg Raymond 8429 3193 **From:** Perryman, Darren (DTF)

Sent: Friday, 5 April 2019 5:48 PM

To: Raymond, Greg (DTF) <<u>Greg.Raymond@sa.gov.au></u>

Subject: FW: URGENT FOLLOW UP - RE: RV19D00004 - Emergency Services Levy Concessions

Importance: High

Where are we in relation to the minute that was to be reviewed by yourselves prior to submission for approval?

Darren Perryman

Manager, Revenue Accounting Services | RevenueSA

GPO Box 1353 ADELAIDE SA 5001

822 **62857** | e darren perryman@sa.gov.au | w revenuesa.sa.gov.au



Respects and englished by Winds Babbaba

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From: Holmes, Julie (DTF) < Julie. Holmes@sa.gov.au>

Sent: Friday, 5 April 2019 2:22 PM

Io: Perryman, Darren (DTF) < Darren. Perryman@sa.gov.au>

Subject: FW: URGENT FOLLOW UP - RE: RV19D00004 - Emergency Services Levy Concessions

Importance: High

Hi Darren

Can you please follow up with Greg's team.

Thanks

From: Lambetis, Athena (DTF)

Sent: Thursday, 4 April 2019 11:57 AM

To: Holmes, Julie (DTF) < Julie. Holmes@sa.gov.au>

Cc: Perryman, Darren (DTF) < Darren. Perryman@sa.gov.au>; Barry, Diane (DTF) < Diane. Barry@sa.gov.au>; Borlase, Trish (DTF) < Trish. Borlase@sa.gov.au>

Subject: URGENT FOLLOW UP - RE: RV19D00004 - Emergency Services Levy Concessions

Importance: High

Hi Julie,

I'm in the process of clearing my mailbox and came across the below emails. Trish advised that she is still awaiting a response from BAP, after following up with them on numerous occasions.

So I thought I'd quickly touch base with you to see whether you are possibly across what is happening with this response, given the original request date was in mid-January?

Kind regards,

Athena Lambetis

Ministerial Liaison Officer (Finance) | Office of the Treasurer

State Administration Centre, Level 8, 200 Victoria Square ADELAIDE SA 5000 t 8204 1492 | eathenalambetis@sa.gov.au | w treasury.sa.gov.au





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From: Holmes, Julie (DTF) < Julie. Holmes@sa.gov.au>

Sent: Wednesday, 16 January 2019 9:15 AM

To: Borlase, Trish (DTF) ">TF:BAP Admin ">BBAdmin@sa.gov.au

Cc: Lambetis, Athena (DTF) < "tel:Athena.lambetis@sa.g

Subject: RE: RV19D00004 - Emergency Services Levy Concessions

Trich

Thanks for the email, we will follow up and provide a response.

Regards

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From: Borlase, Trish (DTF)

Sent: Tuesday, 15 January 2019 4:27 PM

To: DTF:BAP Admin < BBAdmin@sa.gov.au>

Cc: Holmes, Julie (DTF) < Julie. Holmes@sa.gov.au>; Lambetis, Athena (DTF) < Athena. Lambetis@sa.gov.au>

Subject: FW: RV19D00004 - Emergency Services Levy Concessions

Good afternoon

Could you please review the attached correspondence and advise the following which have been raised by the Treasurer through his adviser

- Who is the Treasurer providing the ex gratia relief to the individuals or DHS?
- Is there an actual flow of funds involved here and is any additional approval required?
- Since the change for the 2018-19 where is the budget line in DTF? What is the process if any under/over expenditure required (ie from DTF to CESF)?
- What is the budget for this concession line in 2018-19 and how is it tracking so far? Can it accommodate this payment if a payment to CESF is required?

Thank you

Regards

Trish Borlase

Ministerial Liaison Officer (Treasury & Public Sector) - Treasurer's Office

State Administration Centre, Level 8, 200 Victoria Square ADELAIDE SA 5000

t 82041493 | e trish borlase@sa.gov.au | w treasury.sa.gov.au









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From: DTF:RevenueSA Ministerial Correspondence

Sent: 9 January, 2019 9:32 AM

To: DTF:Treasurer <<u>treasurer.dtf@sa.gov.au></u>

Cc: Lambetis, Athena (DTF) <<u>Athena.Lambetis@sa.gov.au</u>>; Hocking, Stuart (DTF) <<u>Stuart.Hocking@sa.gov.au</u>>

Subject: RV19D00004 - Emergency Services Levy Concessions

Good morning

Please see attached a minute for the Treasurer's consideration and signature.

Kind regards

Susan

Susan Shanahan

Compliance Services Officer, Grade IV, Executive Support | RevenueSA



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Borlase, Trish (DTF)

From:

Raymond, Greg (DTF)

Sent:

Friday, 12 April 2019 3:42 PM

To:

Borlase, Trish (DTF)

Cc:

DTF:BAP Admin; Pribanic, Tammie (DTF)

Subject:

RE: RV19D00004 - Emergency Services Levy Concessions

Attachments:

RV19D00004 - Emergency Services Levy Concessions.pdf

Hi Trish

Please find attached answers to question raised in relation to the above minute from Revenue SA about ESL exgratia relief.

Who is the Treasurer providing the ex gratia relief to – the individuals or DHS?

Ex-gratia relief is being provided to the individuals (taxpayers). Each applicable taxpayer received a pensioner concession of \$46 on their ESL bill in a prior year that they were ultimately deemed not eligible for based on updated advice from DHS provided after the ESL bill was issued.

Provision of the ex-gratia relief will avoid the need for the taxpayer to repay the concession that they incorrectly received. No actual payment is being made to the taxpayer.

If the ex-gratia relief isn't approved there may be limited chance to recover the funds given the cohort of clients that the relief has been provided to. There would also be costs involved in the recovery process that would need to be considered.

Is there an actual flow of funds involved here and is any additional approval required?

If approved, Revenue SA will pay the amount into the Community Emergency Services Fund. This will result in a build-up of cash in the Community Emergency Services Fund because there is no corresponding change in expenditure authority.

Under TI 14, all ex-gratia payments require the approval of the Minister. These approvals are being collectively sought in this minute.

Once the ex-gratia payment is approved, the funds can be transferred from the existing budget under previously approved delegation arrangements.

• Since the change for the 2018-19 where is the budget line in DTF? What is the process if any under/over expenditure required (i.e. from DTF to CESF)?

The concessions budget is in the Administered items for DTF – see extract below from 2018-19 Budget.

In the case of an overpayment to the CESF during a year, it is proposed RevenueSA will make an offset to the following year's budget and so a pay a lower overall amount to the CESF that year. Underpayments would be corrected when they are identified.

• What is the budget for this concession line in 2018-19 and how is it tracking so far? Can it accommodate this payment if a payment to CESF is required?

The budget as at MYBR was \$6.4 million. The latest figure figure from the billing data is currently about \$6.1 million, which would imply it can accommodate the payment.

Administered items for the Department of Treasury and Finance Treasury and Finance Administered Rems Account Statement of cash flows

		2017–18		
	2018–19 Budget	Estimated Result	2017–18 Budget	2016–17 Actual
	\$000	\$000	\$000	\$000
Operating activities	•	•	·	
Cashouttows				
Employee benefit payments Past service superannuation payments	406 300	426 000	426 000	457 900
Police superannuation, guaranteed minimum	400 000	-120 DDD	720 000	יוטר פטע
retirement benefit	1 000	-	1 000	
Payments for supplies and services		•		
Adelaide Festival Centre Trust Loan Forgiveness	_	_		1 332
National Tax Equivalent Program	60	60	60	2
Repayment of undaimed monies	350	950	350	312
State share of GST administration costs	41 400	44 000	44 200	48 100
interest paid				
Interest paid on deposit accounts and other monies	27 405	20 727	24 523	22 67 1
Interest on borrowings	295 870	248 075	245 572	218 392
Grants, subsidies and transfers				
Adelaide Oval Sublease Fee	600	400	400	200
Adelaide Venue Management Corporation	19 516	19 516	19 516	17 36
Building Indemnity Insurance	891	3 713	1 356	2 308
Charitable and Social Welfare Fund	4 000	4 000	4 000	4 000
Community Development Fund	20 000	20 000	20 000	20 000
Community Support Grants and Donation 5(*)	250	2 349	172	1 484
Community Wastewater Management Schemes				
(benefits to households in goods and services)	4 312	4 207	4 207	4 104
Consumer Advocacy and Research Fund	284	277	277	276
Contingency provisions — employee entitlements	219 519	19 849	68 537	4 173
Contingency provisions — investing contingencies	18 436	9 188	114 327	6 700
Contingency provisions — supplies and services	153 677	258 290	397 522	97 880
Contribution to Racing SA	18 100	17 700	_	_
Department of Human Services	4 355	4 345	4 345	3 846
Department for Environment and Water	543	530	530	476
Department for Energy and Mining	10 432			b
Department of Treasury and Finance	365	356	356	348
Department of the Premier and Cabinet		10 127	10 127	9 71 1
Emergency Services Agencies Funding	2 800	-		_
Emergency services levy — land and business				
regulations	276	276	276	276
Emergency services levy — pensioner concessions	6 634	-		_
Emergency services le vy remissions ^{to}	117 006	24 297	24 909	24 569
Essential Services Commission of South Australia	421	576	524	680
Fire damage and insurance costs (SAICORP				
Fund No. 2)	4 400		7 000	
Future Jobs Fund	22 126	7 468	25 000	
ForestrySA		4 534	4 681	6 145
Gamblers Rehabilitation Fund	2 000	2 000	2 000	2 000

Greg Raymond 8429 3193

From: DTF:BAP Admin

Sent: Friday, 8 March 2019 1:20 PM

To: Raymond, Greg (DTF) < Greg. Raymond@sa.gov.au>

Subject: RE: RV19D00004 - Emergency Services Levy Concessions

It appears as though it was only sent to the BBAdmail box in the initial instance but I can't seem to find it on Objective.

From: Raymond, Greg (DTF)

Sent: Friday, March 8, 2019 1:15 PM
To: DTF:BAP Admin < BBAdmin@sa.gov.au >

Subject: RE: RV19D00004 - Emergency Services Levy Concessions

Vaguely. I thought it was done but guessing not if it has come up?

Greg Raymond 8429 3193

From: DTF:BAP Admin

Sent: Friday, 8 March 2019 12:56 PM

To: Raymond, Greg (DTF) < <u>Greg.Raymond@sa.gov.au</u>> **Subject:** RV19D00004 - Emergency Services Levy Concessions

Hi Greg

Do you recall seeing this?

Miranda

From: Borlase, Trish (DTF)

Sent: Wednesday, January 30, 2019 11:45 AM **To:** DTF:BAP Admin < <u>BBAdmin@sa.gov.au</u>>

Subject: FW: RV19D00004 - Emergency Services Levy Concessions

From: Borlase, Trish (DTF)

Sent: Tuesday, 15 January 2019 4:26 PM **To:** DTF:BAP Admin < BBAdmin@sa.gov.au>

Cc: Holmes, Julie (DTF) <Julie.Holmes@sa.gov.au>; Lambetis, Athena (DTF) <Athena.Lambetis@sa.gov.au>

Subject: FW: RV19D00004 - Emergency Services Levy Concessions

Good afternoon

Could you please review the attached correspondence and advise the following which have been raised by the Treasurer through his adviser

- Who is the Treasurer providing the ex gratia relief to the individuals or DHS?
- Is there an actual flow of funds involved here and is any additional approval required?
- Since the change for the 2018-19 where is the budget line in DTF? What is the process if any under/over expenditure required (ie from DTF to CESF)?
- What is the budget for this concession line in 2018-19 and how is it tracking so far? Can it accommodate this payment if a payment to CESF is required?

Thank you

Regards

Trish Borlase

Ministerial Liaison Officer (Treasury & Public Sector) - Treasurer's Office

State Administration Centre, Level 8, 200 Victoria Square ADELAIDE SA 5000 **t** 8204 1493 | **e** trish.borlase@sa.gov.au | **w** treasury.sa.gov.au



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From: DTF:RevenueSA Ministerial Correspondence

Sent: 9 January, 2019 9:32 AM

To: DTF:Treasurer < treasurer.dtf@sa.gov.au>

Cc: Lambetis, Athena (DTF) < Athena. Lambetis@sa.gov.au >; Hocking, Stuart (DTF) < Stuart. Hocking@sa.gov.au >

Subject: RV19D00004 - Emergency Services Levy Concessions

Good morning

Please see attached a minute for the Treasurer's consideration and signature.

Kind regards Susan

Susan Shanahan

Compliance Services Officer, Grade IV, Executive Support | RevenueSA

GPO Box 2149, ADELAIDE SA 5001

t 822 63764 | e susan.shanahan@sa.gov.au | w revenuesa.sa.gov.au



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RELEASE IN PART

File: REV17/0126 Doc No RV19D00004

TO:

TREASURER

17 phr. To hard a Colombian on 12

RE: EMERGENCY SERVICES LEVY CONCESSIONS

Timing:

ROUTINE - For your determination and signature.

Recommendations/Issues: It is recommended that you:

 approve ex gratia relief of being the shortfall of funds to be paid to the Community Emergency Services Fund as at 30 June 2018, resulting from the Department of Human Services' reconciliation of the eligibility of a number of ESL levy payers for the Emergency Services Levy concession remission.

Ex gratia relief: Approved/Net-Approved

Add homes

Treasurer

11/4/2019

Key Points:

- RevenueSA administers the Emergency Services Levy ("ESL"), however all applications for a remission for concession card holders ("concessions") are processed by the Department of Human Services ("DHS").
- RevenueSA relies on DHS to confirm levy payer records and to validate their eligibility with Centrelink. This is because RevenueSA does not have access to Centrelink data which would enable RevenueSA to process concession applications directly.
- DHS forward RevenueSA weekly data files advising of the levy payers approved to receive concessions through a secure data file transfer.
- Eligible pensioners and concession card holders are entitled to a concession of up to \$46
 on the fixed property ESL relating to the principal place of residence of the eligible
 homeowner.
- In December 2016, the former Director, Concessions and Support Services, DHS, advised RevenueSA that DHS was in the process of reconciling the eligibility of levy payer's receiving the \$46 concession.
- The reconciliation resulted from DHS's Auditor General's Supplementary Report for the year ended 30 June 2015, where it was identified that DHS had been providing concessions to persons who were not eligible.
- Providing a concession to an ineligible levy payer means that the same persons were also inappropriately receiving an ESL general remission which reduces their ESL account. At that time, the ESL general remission eligibility criteria was restricted by the former Government, also only being available to pensioner and concession card holders.

Sensitive; SOUO-I2-A2 Pursuant to section 22 of the Emergency Services Funding Act 1998

- Following the conclusion of each financial quarter, RevenueSA provides DHS with a secure data file containing all households provided with concessions for that quarterly period. DHS would reimburse RevenueSA the amount of the concessions that RevenueSA had provided levy payers on their Notice of Emergency Services Levy Assessment, so that these amounts could be forwarded to the Community Emergency Services Fund
- RevenueSA's main ESL invoicing for the 2016-17 financial year was from early August 2016 to late September 2016.
- In October 2016, RevenueSA Issued DHS an invoice to recoup the funds for the
 concession card holders invoiced during the July to September 2016 period (the
 "September Quarter Invoice"). The September Quarter Invoice was for
 contained customer records.
- In December 2016, DHS withheld paying the September Quarter Invoice and advised that they were in the process of reconciling the ESL data that was forwarded with the invoice. DHS advised that they would pay for the customers that they could "100% match" at the time. Therefore, by the time DHS contacted RevenueSA, these levy payers had received their Notices of Emergency Services Levy Assessment that included the benefit of the concession, based on RevenueSA relying on DHS data which was inaccurate.
- DHS completed their reconciliation of the September Quarter Invoice and advised that
 they would pay for eligible customers with the total amount payable being
 the remaining customers with a total amount payable of remained outstanding.
- Similar processes occurred to recoup the funds for the concession card holders invoiced during the October to December 2016 period (the "December Quarter Invoice") and the January to March 2017 period (the "March Quarter Invoice"). The December Quarter Invoice was for and contained customer records. DHS advised that they would pay for eligible customers with the total amount payable being leaving outstanding for customers and DHS paid outstanding for customers, leaving outstanding for customers.
- On 31 January 2017, a meeting was held between representatives from RevenueSA, DHS and the DTF Budget Branch. During this meeting, it was determined that it would be inappropriate to back date the removal of the concessions as the majority of levy payers had either passed away, moved into a nursing home or other care facility. Further, it seemed inequitable to backdate the removal of concessions where RevenueSA had relied on incorrect DHS information when providing the concessions. Accordingly, it was considered that the best option was to seek approval for ex gratia relief.
- RevenueSA wrote to the levy payers identified by DHS as no longer being eligible, advising that their concession and remission would be removed for the 2017-18 financial year. This gave levy payers the opportunity to apply to DHS for the concession should they be of the view that they remain eligible.
- The total amount not paid by DHS equalled
 However, since this date, a number of levy payers have reapplied for the concession,
 leaving unpaid as at 30 June 2018.

- To address some of the issues in the reconciliation process, RevenueSA and DHS
 established a new Annual Reconciliation process that takes place at the start of each
 financial year (early July). The process involves RevenueSA sending a list of all
 potentially eligible levy payers contained in the RevenueSA system RIO to DHS for
 validation of the levy payer's eligibility before RevenueSA starts the ESL invoicing
 process.
- DHS then compares RevenueSA's list to their own database and within three weeks advise ReveueSA which levy payers do not have a current concession on record, RevenueSA then ceases the levy payer's concession in RIO, prior to invoicing the levy payer (early August).
- The annual reconciliation process has successfully occurred for both the 2017-18 and 2018-19 financial years,
- RevenueSA no longer applies the concession to accounts of levy payers that are not included in the records received from DHS. Other than where a concession has been provided on a property that has been sold and settled, for which a Certificate of Amount Payable has been obtained and payment made showing the ESL liability reduced by the concession during the above mentioned Annual Reconciliation process period.
- The manual reconciliation process has been a difficult and time consuming process. RevenueSA and DHS are currently working towards the transfer of electronic files between the agencies to automate the updating of records where levy payers are no longer eligible for the concession. RevenueSA will then be able to add an end date into RIO to ensure that the levy payer does not receive a concession incorrectly for following financial years. It is envisaged that this process will be automated to go-live for the 2019-20 financial year.
- Up until the 2018-19 financial year, funds to pay the concessions were provided to DHS who then transferred the money to RevenueSA on receipt of the invoice reflecting the dollar value of the concessions provided to levy payers. Once the invoice was paid RevenueSA transferred the money to the Community Emergency Services Fund as part of the government contribution to the fund. From the 2018-19 financial year this process changed, now RevenueSA recoups the concession amounts directly from Treasury.
- This Office recommends that you approve ex gratia relief of difference between the invoices reflecting the dollar value of the concessions provided to levy payers and the amount paid by DHS. The ex gratia relief will ensure that the Fund is not short on the resources that it requires to provide essential emergency services.

Julie Holmes

COMMISSIONER OF STATE TAXATION

8° / / /2019

Contact Officer: Telephone:

Diane Barry 8207 2108